



General Assembly

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18 February 2014Sixty-eighth session
Agenda item 70 (b)**Resolution adopted by the General Assembly on 13 December 2013***[without reference to a Main Committee (A/68/L.22 and Add.1)]***68/100. Assistance to the Palestinian people***The General Assembly,**Recalling* its resolution 67/86 of 13 December 2012, as well as its previous resolutions on the question,*Recalling also* the signing of the Declaration of Principles on Interim Self-Government Arrangements in Washington, D.C., on 13 September 1993, by the Government of the State of Israel and the Palestine Liberation Organization, the representative of the Palestinian people,¹ and the subsequent implementation agreements concluded by the two sides,*Recalling further* all relevant international law, including humanitarian and human rights law, and, in particular, the International Covenant on Civil and Political Rights,² the International Covenant on Economic, Social and Cultural Rights,² the Convention on the Rights of the Child³ and the Convention on the Elimination of All Forms of Discrimination against Women,⁴*Gravely concerned* at the difficult living conditions and humanitarian situation affecting the Palestinian people, in particular women and children, throughout the occupied Palestinian territory,*Conscious* of the urgent need for improvement in the economic and social infrastructure of the occupied territory,*Welcoming*, in this context, the development of projects, notably on infrastructure, to revive the Palestinian economy and improve the living conditions of the Palestinian people, stressing the need to create the appropriate conditions to facilitate the implementation of these projects, and noting the contribution of partners in the region and of the international community,¹ A/48/486-S/26560, annex.² See resolution 2200 A (XXI), annex.³ United Nations, *Treaty Series*, vol. 1577, No. 27531.⁴ *Ibid.*, vol. 1249, No. 20378.

Aware that development is difficult under occupation and is best promoted in circumstances of peace and stability,

Noting the great economic and social challenges facing the Palestinian people and their leadership,

Emphasizing the importance of the safety and well-being of all people, in particular women and children, in the whole Middle East region, the promotion of which is facilitated, inter alia, in a stable and secure environment,

Deeply concerned about the negative impact, including the health and psychological consequences, of violence on the present and future well-being of children in the region,

Conscious of the urgent necessity for international assistance to the Palestinian people, taking into account the Palestinian priorities,

Expressing grave concern about the humanitarian situation in Gaza, and underlining the importance of emergency and humanitarian assistance,

Welcoming the results of the Conference to Support Middle East Peace, convened in Washington, D.C., on 1 October 1993, the establishment of the Ad Hoc Liaison Committee for the Coordination of the International Assistance to Palestinians and the work being done by the World Bank as its secretariat and the establishment of the Consultative Group, as well as all follow-up meetings and international mechanisms established to provide assistance to the Palestinian people,

Underlining the importance of the International Conference in Support of the Palestinian Economy for the Reconstruction of Gaza, held in Sharm el-Sheikh, Egypt, on 2 March 2009, in addressing the immediate humanitarian situation in Gaza and in mobilizing donors to provide financial and political support for the Palestinian Authority in order to alleviate the socioeconomic and humanitarian situation being faced by the Palestinian people,

Recalling the International Donors' Conference for the Palestinian State, held in Paris on 17 December 2007, the Berlin Conference in Support of Palestinian Civil Security and the Rule of Law, held on 24 June 2008, and the Palestine Investment Conferences, held in Bethlehem from 21 to 23 May 2008 and on 2 and 3 June 2010,

Welcoming the latest meetings of the Ad Hoc Liaison Committee for the Coordination of the International Assistance to Palestinians, held in Brussels on 19 March 2013 and in New York on 25 September 2013,

Welcoming also the activities of the Joint Liaison Committee, which provides a forum in which economic policy and practical matters related to donor assistance are discussed with the Palestinian Authority,

Welcoming further the implementation of the Palestinian National Development Plan 2011–2013 on governance, economy, social development and infrastructure, and stressing the need for continued international support for the Palestinian State-building process, as outlined in the summary by the Chair of the meeting of the Ad Hoc Liaison Committee held on 25 September 2013,

Stressing the need for the full engagement of the United Nations in the process of building Palestinian institutions and in providing broad assistance to the Palestinian people,

Welcoming recent steps to ease the restrictions on movement and access in the West Bank, while stressing the need for further steps to be taken in this regard, and

recognizing that such steps would improve living conditions and the situation on the ground and could promote further Palestinian economic development,

Acknowledging the measures announced by Israel regarding access to the Gaza Strip, while calling for full implementation and complementary measures that address the need for a fundamental change in policy that allows for the sustained and regular opening of the border crossings for the movement of persons and goods, including for the reconstruction and economic recovery of Gaza,

Welcoming the action of the Special Representative of the Quartet, Mr. Tony Blair, charged with developing, with the Government of the Palestinian Authority, a multi-year agenda to strengthen institutions, promote economic development and mobilize international funds,

Stressing the urgency of reaching a durable solution to the crisis in Gaza through the full implementation of Security Council resolution 1860 (2009) of 8 January 2009,

Stressing also the importance of the regular opening of the crossings for the movement of persons and goods, for both humanitarian and commercial flows,

Noting the active participation of the United Nations Special Coordinator for the Middle East Peace Process and Personal Representative of the Secretary-General to the Palestine Liberation Organization and the Palestinian Authority in the activities of the Special Envoys of the Quartet,

Welcoming the endorsement by the Security Council, in resolution 1515 (2003) of 19 November 2003, of the performance-based road map to a permanent two-State solution to the Israeli-Palestinian conflict,⁵ and stressing the need for its implementation and compliance with its provisions,

Commending the efforts within the Quartet made by the United States of America, the European Union, the United Nations and the Russian Federation in pursuing vigorously a two-State solution, noting the commitment of the Quartet to remain actively involved and the need for strong international support to promote the peace process, and calling for the resumption and acceleration of negotiations between the Israeli and Palestinian sides towards a comprehensive resolution of the Arab-Israeli conflict, on the basis of relevant Security Council resolutions and the terms of reference of the Madrid Conference, in order to ensure a political solution, with two States – Israel and an independent, democratic, contiguous and viable Palestinian State – living side by side in peace and security,

Having considered the report of the Secretary-General,⁶

Expressing grave concern about continuing violence against civilians,

1. *Takes note* of the report of the Secretary-General;⁶
2. *Expresses its appreciation* to the Secretary-General for his rapid response and efforts regarding assistance to the Palestinian people;
3. *Also expresses its appreciation* to the Member States, United Nations bodies and intergovernmental, regional and non-governmental organizations that have provided and continue to provide assistance to the Palestinian people;

⁵ S/2003/529, annex.

⁶ A/68/76-E/2013/65.

4. *Stresses* the importance of the work of the United Nations Special Coordinator for the Middle East Peace Process and Personal Representative of the Secretary-General to the Palestine Liberation Organization and the Palestinian Authority and of the steps taken under the auspices of the Secretary-General to ensure the achievement of a coordinated mechanism for United Nations activities throughout the occupied territories;
5. *Urges* Member States, international financial institutions of the United Nations system, intergovernmental and non-governmental organizations and regional and interregional organizations to extend, as rapidly and as generously as possible, economic and social assistance to the Palestinian people, in close cooperation with the Palestine Liberation Organization and through official Palestinian institutions;
6. *Welcomes*, in this regard, the meetings of the Ad Hoc Liaison Committee for the Coordination of the International Assistance to Palestinians of 19 March and 25 September 2013, and recalls the outcome of the International Conference in Support of the Palestinian Economy for the Reconstruction of Gaza, held in Sharin el-Sheikh, Egypt, on 2 March 2009, at which donors pledged approximately 4.5 billion United States dollars to support the needs of the Palestinian people;
7. *Recalls* the International Donors' Conference for the Palestinian State, held in Paris on 17 December 2007, the Berlin Conference in Support of Palestinian Civil Security and the Rule of Law, held on 24 June 2008, and the Palestine Investment Conferences, held in Bethlehem from 21 to 23 May 2008 and on 2 and 3 June 2010;
8. *Stresses* the importance of following up on the results of the International Conference in Support of the Palestinian Economy for the Reconstruction of Gaza;
9. *Calls upon* donors that have not yet converted their budget support pledges into disbursements to transfer funds as soon as possible, encourages all donors to increase their direct assistance to the Palestinian Authority in accordance with its government programme in order to enable it to build a viable and prosperous Palestinian State, underlines the need for equitable burden-sharing by donors in this effort, and encourages donors to consider aligning funding cycles with the Palestinian Authority's national budget cycle;
10. *Calls upon* relevant organizations and agencies of the United Nations system to intensify their assistance in response to the urgent needs of the Palestinian people in accordance with priorities set forth by the Palestinian side;
11. *Expresses its appreciation* for the work of the United Nations Relief and Works Agency for Palestine Refugees in the Near East, and recognizes the vital role of the Agency in providing humanitarian assistance to the Palestinian people, particularly in the Gaza Strip;
12. *Calls upon* the international community to provide urgently needed assistance and services in an effort to alleviate the difficult humanitarian situation being faced by Palestinian women, children and their families and to help in the reconstruction and development of relevant Palestinian institutions;
13. *Stresses* the role that all funding instruments, including the European Commission's Palestinian-European Mechanism for the Management of Socioeconomic Aid and the World Bank trust fund, have been playing in directly assisting the Palestinian people;

14. *Urges* Member States to open their markets to exports of Palestinian products on the most favourable terms, consistent with appropriate trading rules, and to implement fully existing trade and cooperation agreements;

15. *Calls upon* the international donor community to expedite the delivery of pledged assistance to the Palestinian people to meet their urgent needs;

16. *Stresses*, in this context, the importance of ensuring free humanitarian access to the Palestinian people and the free movement of persons and goods;

17. *Also stresses* the need for the full implementation by both parties of the Agreement on Movement and Access and of the Agreed Principles for the Rafah Crossing, of 15 November 2005, to allow for the freedom of movement of the Palestinian civilian population, as well as for imports and exports, within and into and out of the Gaza Strip;

18. *Further stresses* the need to ensure the safety and security of humanitarian personnel, premises, facilities, equipment, vehicles and supplies, as well as the need to ensure safe and unhindered access by humanitarian personnel and the delivery of supplies and equipment, in order to allow such personnel to efficiently perform their task of assisting affected civilian populations;

19. *Urges* the international donor community, United Nations agencies and organizations and non-governmental organizations to extend to the Palestinian people, as rapidly as possible, emergency economic assistance and humanitarian assistance, particularly in the Gaza Strip, to counter the impact of the current crisis;

20. *Stresses* the need for the continued implementation of the Paris Protocol on Economic Relations of 29 April 1994, fifth annex to the Israeli-Palestinian Interim Agreement on the West Bank and the Gaza Strip, signed in Washington, D.C., on 28 September 1995,⁷ including with regard to the full, prompt and regular transfer of Palestinian indirect tax revenues;

21. *Requests* the Secretary-General to submit a report to the General Assembly at its sixty-ninth session, through the Economic and Social Council, on the implementation of the present resolution, containing:

(a) An assessment of the assistance actually received by the Palestinian people;

(b) An assessment of the needs still unmet and specific proposals for responding effectively to them;

22. *Decides* to include in the provisional agenda of its sixty-ninth session, under the item entitled "Strengthening of the coordination of humanitarian and disaster relief assistance of the United Nations, including special economic assistance", the sub-item entitled "Assistance to the Palestinian people".

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⁷ A/51/889-S/1997/357, annex.



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68/101. Safety and security of humanitarian personnel and protection of United Nations personnel

The General Assembly,

Reaffirming its resolution 46/182 of 19 December 1991 on the strengthening of the coordination of humanitarian emergency assistance of the United Nations,

Recalling all relevant resolutions on safety and security of humanitarian personnel and protection of United Nations personnel, including its resolution 67/85 of 13 December 2012, as well as Security Council resolution 1502 (2003) of 26 August 2003 and relevant statements by the President of the Council,

Recalling also all Security Council resolutions and presidential statements and reports of the Secretary-General to the Council on the protection of civilians in armed conflict,

Reaffirming the principles, rules and relevant provisions of international law, including international humanitarian law and human rights law, as well as all relevant treaties,¹ and the need to further promote and ensure respect thereof,

Deeply concerned by the continuous erosion, in many cases, of respect for the principles and rules of international law, in particular international humanitarian law,

Reaffirming the principles of humanity, neutrality, impartiality and independence for the provision of humanitarian assistance,

Recalling that primary responsibility under international law for the security and protection of humanitarian personnel and United Nations and associated personnel lies

¹ These include, notably, the Convention on the Privileges and Immunities of the United Nations of 13 February 1946, the Convention on the Privileges and Immunities of the Specialized Agencies of 21 November 1947, the Convention on the Safety of United Nations and Associated Personnel of 9 December 1994, the Optional Protocol to the Convention on the Safety of United Nations and Associated Personnel of 8 December 2005, the Geneva Convention relative to the Protection of Civilian Persons in Time of War of 12 August 1949 and the Additional Protocols to the Geneva Conventions of 8 June 1977, and Amended Protocol II of 3 May 1996 to the Convention on Prohibitions or Restrictions on the Use of Certain Conventional Weapons Which May Be Deemed to Be Excessively Injurious or to Have Indiscriminate Effects of 10 October 1980, as applicable.

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with the Government hosting a United Nations operation conducted under the Charter of the United Nations or its agreements with relevant organizations,

Expressing its appreciation to those Governments which respect the internationally agreed principles on the protection of humanitarian and United Nations personnel, while expressing concern over the lack of respect for these principles in some areas,

Urging all parties involved in armed conflicts, in compliance with international humanitarian law, in particular their obligations under the Geneva Conventions of 12 August 1949² and the obligations applicable to them under the Additional Protocols thereto of 8 June 1977,³ to ensure the security and protection of all humanitarian personnel and United Nations and associated personnel,

Welcoming the fact that the number of States parties to the Convention on the Safety of United Nations and Associated Personnel,⁴ which entered into force on 15 January 1999, has continued to rise, the number now having reached 91, mindful of the need to promote the universality of the Convention, and welcoming the entry into force on 19 August 2010 of the Optional Protocol to the Convention on the Safety of United Nations and Associated Personnel,⁵ which expands the scope of legal protection under the Convention,

Deeply concerned by the dangers and safety and security risks faced by humanitarian personnel and United Nations and associated personnel at the field level, as they operate in increasingly complex contexts,

Stressing the need to uphold the respect and protection which the flag of the United Nations and the nature of humanitarian work should command and ensure, and stressing the importance of fully respecting the obligations relating to the use of vehicles and premises of humanitarian personnel and United Nations and associated personnel as defined by relevant international instruments, as well as the obligations relating to distinctive emblems recognized in the Geneva Conventions,

Commending the courage and commitment of those who take part in humanitarian operations, often at great personal risk, especially locally recruited staff,

Noting that in 2012, 1,793 persons, representing 1.2 per cent of the United Nations system personnel, were affected by significant security incidents,⁶ and gravely concerned by the continued increase in the number of humanitarian personnel and United Nations and associated personnel affected by safety and security incidents, including the continued sharp increase in abductions in 2012 and the first six months of 2013,⁷

Expressing profound regret at the deaths of and violent acts against international and national United Nations and associated personnel involved in the provision of humanitarian assistance and against personnel of humanitarian organizations and medical personnel performing humanitarian tasks, and strongly

² United Nations, *Treaty Series*, vol. 75, Nos. 970-973.

³ *Ibid.*, vol. 1125, Nos. 17512 and 17513.

⁴ *Ibid.*, vol. 2051, No. 35457.

⁵ Resolution 60/42, annex.

⁶ A/68/489, para. 10.

⁷ *Ibid.*, paras. 15 and 16.

deploring the deliberate targeting of, and casualties among, such personnel in complex humanitarian emergencies, in particular in armed conflicts and in post-conflict situations,

Expressing deep concern at the deep and long-lasting impacts of attacks and threats against humanitarian personnel and United Nations and associated personnel,

Strongly condemning acts of murder and other forms of violence, rape and sexual assault and all forms of violence committed in particular against women and children, and intimidation, armed robbery, abduction, hostage-taking, kidnapping, harassment and illegal arrest and detention to which those participating in humanitarian operations are exposed, as well as attacks on humanitarian convoys and acts of destruction and looting of property,

Expressing deep concern that the occurrence of attacks and threats against humanitarian personnel and United Nations and associated personnel is a factor that increasingly restricts the provision of assistance and protection to populations in need, and commending the commitment of the United Nations and other humanitarian personnel to stay and deliver the most critical programmes, even in dangerous environments,

Affirming the need for States to ensure that perpetrators of attacks committed on their territory against humanitarian personnel and United Nations and associated personnel and against their premises or assets do not operate with impunity, and that the perpetrators of such acts are brought to justice, as provided for by national laws and obligations under international law,

Recalling the inclusion of attacks intentionally directed against personnel involved in a humanitarian assistance or peacekeeping mission in accordance with the Charter, as long as they are entitled to the protection given to civilians or civilian objects under the international law of armed conflict, as a war crime in the Rome Statute of the International Criminal Court,⁸ and noting the role that the Court can play in appropriate cases in bringing to justice those responsible for serious violations of international humanitarian law,

Reaffirming the need to ensure adequate levels of safety and security for United Nations personnel and associated humanitarian personnel, including locally recruited staff, which constitutes an underlying duty of the Organization, and mindful of the need to promote and enhance security consciousness within the organizational culture of the United Nations and a culture of accountability at all levels, as well as to continue to promote awareness of and sensitivity to national and local cultures and laws,

Gravely concerned at the high number of accidents and resulting casualties among United Nations and associated personnel, and conscious of the importance of road safety and aviation safety in ensuring the continuity of United Nations humanitarian operations and preventing casualties among civilians and United Nations and associated personnel, and in this regard regretting the loss of civilian life as a result of such incidents,

Stressing that acceptance of United Nations and associated personnel by the host Governments, local authorities and populations contributes to their safety and security,

⁸ United Nations, *Treaty Series*, vol. 2187, No. 38544.

Noting the importance of reinforcing close collaboration between the United Nations and the host country on contingency planning, information exchange and risk assessment in the context of good mutual cooperation on issues relating to the security of United Nations and associated personnel,

Noting also that the effective functioning of the United Nations security management system requires, among other elements, adequate and predictable resources and the timely deployment of security personnel with appropriate skills and field experience and the equipment necessary for the performance of their duties, including vehicles and telecommunications equipment, which have an essential role in facilitating the safety of humanitarian personnel and United Nations and associated personnel,

1. *Welcomes* the report of the Secretary-General;⁹
2. *Urges* all States to make every effort to ensure the full and effective implementation of the relevant principles and rules of international law, including international humanitarian law and human rights law and refugee law as applicable, related to the safety and security of humanitarian personnel and United Nations personnel;
3. *Strongly urges* all States to take the measures necessary to ensure the safety and security of national and international humanitarian personnel and United Nations and associated personnel and to respect and ensure respect for the inviolability of United Nations premises, which are essential to the continuation and successful implementation of United Nations operations;
4. *Calls upon* all Governments and parties in complex humanitarian emergencies, in particular in armed conflicts and in post-conflict situations, in countries in which humanitarian personnel are operating, in conformity with the relevant provisions of international law and national laws, to cooperate fully with the United Nations and other humanitarian agencies and organizations and to ensure the safe and unhindered access of humanitarian personnel and the delivery of supplies and equipment, in order to allow those personnel to perform efficiently their task of assisting the affected civilian population, including refugees and internally displaced persons;
5. *Calls upon* all States to consider becoming parties to and to respect fully their obligations under the relevant international instruments;
6. *Also calls upon* all States to consider becoming parties to the Rome Statute of the International Criminal Court;⁸
7. *Further calls upon* all States to consider becoming parties to the Optional Protocol to the Convention on the Safety of United Nations and Associated Personnel,⁵ and urges States parties to put in place appropriate national legislation, as necessary, to enable its effective implementation;
8. *Calls upon* all States, all parties involved in armed conflict and all humanitarian actors to respect the principles of humanity, neutrality, impartiality and independence for the provision of humanitarian assistance;
9. *Expresses deep concern* over the continued increase in threats to and deliberate targeting of and the disturbing trend of politically or criminally motivated

⁹ A/68/489.

attacks against the safety and security of humanitarian personnel and United Nations and associated personnel;

10. *Welcomes* the contribution of female United Nations and associated personnel in United Nations humanitarian operations, expresses concern that in some cases these personnel are relatively more exposed to certain forms of crime and acts of intimidation and harassment, and strongly urges the United Nations system and Member States to take appropriate and gender-sensitive action for their safety and security;

11. *Strongly condemns* all threats and acts of violence against humanitarian personnel and United Nations and associated personnel, reaffirms the need to hold accountable those responsible for such acts, strongly urges all States to take stronger action to ensure that any such acts committed on their territory are investigated fully and to ensure that the perpetrators of such acts are brought to justice in accordance with national laws and obligations under international law, and urges States to end impunity for such acts;

12. *Stresses* the importance of continued close coordination and consultation with host Governments on the functioning of the security level system and related tools, and in this regard encourages the Secretary-General to continue to consult with the host Governments;

13. *Calls upon* all States to comply fully with their obligations under international humanitarian law, including as provided by the Geneva Convention relative to the Protection of Civilian Persons in Time of War of 12 August 1949,¹⁰ in order to respect and protect civilians, including humanitarian personnel, in territories subject to their jurisdiction;

14. *Stresses* the obligation, in accordance with international humanitarian law and national laws and regulations as applicable, to respect and protect medical personnel, as well as humanitarian personnel exclusively engaged in medical duties, their means of transport and equipment and hospitals and other medical facilities, in all circumstances;

15. *Calls upon* all States to provide adequate and prompt information in the event of the arrest or detention of humanitarian personnel or United Nations and associated personnel so as to afford them the necessary medical assistance, to allow independent medical teams to visit and examine the health of those detained and to ensure their right to legal counsel, and urges States to take the measures necessary to ensure the speedy release of those who have been arrested or detained in violation of the relevant conventions referred to in the present resolution and applicable international humanitarian law;

16. *Calls upon* all other parties involved in armed conflict to refrain from abducting, taking hostage or kidnapping humanitarian personnel or United Nations and associated personnel or detaining them in violation of the relevant conventions referred to in the present resolution and applicable international humanitarian law, and speedily to release, without harm or requirement of concession, any abductee or detainee;

17. *Requests* the Secretary-General to take the measures necessary to promote full respect for the human rights, privileges and immunities of United Nations and other personnel carrying out activities in fulfilment of the mandate of a

¹⁰ United Nations, *Treaty Series*, vol. 75, No. 973.

United Nations operation, and also requests the Secretary-General to seek the inclusion, in negotiations of headquarters and other mission agreements concerning United Nations and associated personnel, of the applicable conditions contained in the Convention on the Privileges and Immunities of the United Nations,¹¹ the Convention on the Privileges and Immunities of the Specialized Agencies¹² and the Convention on the Safety of United Nations and Associated Personnel;⁴

18. *Recommends* that the Secretary-General continue to seek the inclusion of, and that host countries include, key provisions of the Convention on the Safety of United Nations and Associated Personnel, among others, those regarding the prevention of attacks against members of the operation, the establishment of such attacks as crimes punishable by law and the prosecution or extradition of offenders, in future as well as, if necessary, in existing status-of-forces, status-of-mission, host country and other related agreements negotiated between the United Nations and those countries, mindful of the importance of the timely conclusion of such agreements, and encourages further efforts in this regard;

19. *Reaffirms* the obligation of all humanitarian personnel and United Nations and associated personnel to respect and, where required, observe the national laws of the country in which they are operating, in accordance with international law and the Charter of the United Nations;

20. *Stresses* the importance of ensuring that humanitarian personnel and United Nations and associated personnel are aware of and sensitive to national and local customs and traditions in their countries of assignment and communicate clearly their purpose and objectives to local populations in order to enhance their acceptance, thereby contributing to their safety and security;

21. *Requests* the Secretary-General to continue to take the measures necessary to ensure that United Nations and other personnel carrying out activities in fulfilment of the mandate of a United Nations operation are properly informed about and operate in conformity with the minimum operating security standards and relevant codes of conduct and are properly informed about the conditions under which they are called upon to operate and the standards that they are required to meet, including those contained in relevant national laws and international law, and that adequate training in security, human rights law and international humanitarian law is provided so as to enhance their security and effectiveness in accomplishing their functions, and reaffirms the necessity for all other humanitarian organizations to provide their personnel with similar support;

22. *Also requests* the Secretary-General to continue, in coordination with Member States, to take the measures necessary to ensure that all United Nations premises and assets, including staff residences, are compliant with the United Nations minimum operating security standards and other relevant United Nations security standards, and to continue the ongoing assessment of the United Nations premises and physical security worldwide;

23. *Welcomes* the ongoing efforts of the Secretary-General to ensure that all United Nations personnel receive adequate safety and security training, stresses the need to continue to improve training so as to enhance cultural awareness and knowledge of relevant law, including international humanitarian law, prior to their

¹¹ Resolution 22 A (I).

¹² Resolution 179 (II).

deployment to the field, and reaffirms the necessity for all other humanitarian organizations to provide their personnel with similar support;

24. *Also welcomes* the efforts of the Secretary-General to provide counselling and support services to United Nations personnel affected by safety and security incidents, and emphasizes the importance of making available stress management, mental health and related services for United Nations personnel throughout the system, and encourages all humanitarian organizations to provide their personnel with similar support;

25. *Notes with appreciation* the ongoing measures taken by the Secretary-General and the United Nations system to enhance road safety, including through improved training and initiatives to promote road safety so as to reduce incidents caused by road hazards and, in particular, to reduce casualties or injuries resulting from these incidents among United Nations and humanitarian personnel and among the civilian population of the host country, and requests the Secretary-General to continue the collection and analysis of data and to report on road incidents, including civilian casualties resulting from road accidents;

26. *Welcomes* the progress made towards further enhancing the security management system of the United Nations, and supports the good practice known as "stay and deliver", while focusing on effectively managing the risks to which personnel are exposed in order to enable the United Nations system to deliver the most critical programmes, even in high-risk environments;

27. *Urges* the United Nations and other relevant humanitarian actors to include as part of their risk-management strategy the building of good relations and trust with national and local governments and the promotion of acceptance by local communities and all relevant actors;

28. *Encourages* the Secretary-General to continue to develop enabling procedures that facilitate the deployment of suitably qualified United Nations security personnel, with the aim of improving the safety and security measures of the United Nations, in order to strengthen the ability of the United Nations to deliver on its programmes, mandates and activities, including humanitarian programmes;

29. *Requests* the Secretary-General, inter alia through the Inter-Agency Security Management Network, to continue the increased cooperation and collaboration among United Nations departments, organizations, funds and programmes and affiliated international organizations, including between their headquarters and field offices, in the planning and implementation of measures aimed at improving staff security, training and awareness, and calls upon all relevant United Nations departments, organizations, funds and programmes and affiliated international organizations to support those efforts;

30. *Calls upon* all relevant actors to make every effort to support in their public statements a favourable environment for the safety and security of humanitarian personnel and United Nations and associated personnel;

31. *Emphasizes* the need to pay particular attention to the safety and security of locally recruited humanitarian and United Nations personnel, who account for the large majority of casualties and who are particularly vulnerable to attacks, including in cases of kidnapping, harassment, banditry and intimidation, requests the Secretary-General to keep under review the relevant United Nations safety and security policy and to enhance the safety and security of locally recruited personnel, while maintaining operational effectiveness, and calls upon the United Nations and

humanitarian organizations to ensure that their personnel are adequately consulted on, informed about and trained in the relevant security measures, plans and initiatives of their respective organizations, which should be in line with applicable national laws and international law;

32. *Notes with appreciation* the progress reported in implementing the recommendations of the Independent Panel on Safety and Security of United Nations Personnel and Premises Worldwide;

33. *Requests* the Department of Safety and Security of the Secretariat to further strengthen the analysis of threats and to continue to improve and implement an effective, modern and flexible information management capacity in support of analytical and operational requirements, including the ongoing system-wide analysis of best practices and information on the range and scope of safety and security incidents involving humanitarian personnel and United Nations and associated personnel, including attacks against them, in order to make objective and evidence-based decisions on how to reduce the risks arising in the context of United Nations-related operations;

34. *Welcomes* the work of the Secretary-General in enhancing security collaboration with host Governments, including efforts to support United Nations designated officials with regard to collaboration with host Government authorities on staff safety and security;

35. *Stresses* that the effective functioning at the country level of security operations requires a unified capacity for policy, standards, coordination, communication, compliance and threat and risk assessment, and notes the benefits thereof to United Nations and associated personnel, including those achieved by the Department of Safety and Security since its establishment;

36. *Welcomes* the steps taken by the Secretary-General thus far, and encourages further efforts to enhance coordination and cooperation, at both the headquarters and field levels, between the United Nations and other humanitarian and non-governmental organizations on matters relating to the safety and security of humanitarian personnel and United Nations and associated personnel, with a view to addressing mutual security concerns in the field on the basis of the "Saving Lives Together" framework as well as other relevant national and local initiatives in this regard, and in this respect requests the Secretary-General to encourage further collaborative initiatives to address the security needs of implementing partners, including through enhanced information-sharing and, where appropriate, training, invites Member States to consider increasing support to those initiatives, and requests the Secretary-General to report on the steps taken in this regard;

37. *Underlines* the urgent need to allocate adequate and predictable resources to the safety and security of United Nations personnel, through regular and extrabudgetary resources, including through the consolidated appeals process, and encourages all States to contribute to the Trust Fund for Security of Staff Members of the United Nations System, inter alia, with a view to reinforcing the efforts of the Department of Safety and Security to meet its mandate and responsibilities to enable the safe delivery of programmes;

38. *Also underlines* the need for better coordination between the United Nations and host Governments, in accordance with the relevant provisions of international law and national laws, on the use and deployment of essential equipment required to provide for the safety and security of United Nations personnel and associated personnel working in the delivery of humanitarian assistance by United Nations organizations;

39. *Calls upon* States to consider acceding to or ratifying the Tampere Convention on the Provision of Telecommunication Resources for Disaster Mitigation and Relief Operations of 18 June 1998,¹³ which entered into force on 8 January 2005, and urges them to facilitate and expedite, consistent with their national laws and international obligations applicable to them, the use of communications equipment in those and other relief operations, inter alia, by limiting and, whenever possible, expeditiously lifting the restrictions placed on the use of communications equipment by United Nations and associated personnel;

40. *Requests* the Secretary-General to submit to the General Assembly at its sixty-ninth session a comprehensive and updated report on the safety and security of humanitarian personnel and protection of United Nations personnel and on the implementation of the present resolution, including an assessment of the development, implementation and outcomes of policies, strategies and initiatives of the United Nations system in the field of safety and security.

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¹³ United Nations, *Treaty Series*, vol. 2296, No. 40906.



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Agenda item 70 (a)**Resolution adopted by the General Assembly on 13 December 2013***[without reference to a Main Committee (A/68/L.25 and Add.1)]***68/102. Strengthening of the coordination of emergency humanitarian assistance of the United Nations***The General Assembly,*

Reaffirming its resolution 46/182 of 19 December 1991 and the guiding principles contained in the annex thereto, other relevant General Assembly and Economic and Social Council resolutions and agreed conclusions of the Council,

Taking note of the reports of the Secretary-General on the strengthening of the coordination of emergency humanitarian assistance of the United Nations¹ and on the Central Emergency Response Fund,²

Reaffirming the principles of humanity, neutrality, impartiality and independence in the provision of humanitarian assistance, and reaffirming also the need for all actors engaged in the provision of humanitarian assistance in situations of complex emergencies and natural disasters to promote and fully respect these principles,

Deeply concerned about global challenges, such as the ongoing adverse impact of the world financial and economic crisis, the negative impact of the volatile food prices on food security and nutrition and the rapid urbanization of populations, and about their effect on the increasing vulnerability of populations and impact on the need for and provision of humanitarian and development assistance,

Emphasizing the need to mobilize adequate, predictable, timely and flexible resources for humanitarian assistance, based on and in proportion to assessed needs, with a view to ensuring fuller coverage of the needs in all sectors and across humanitarian emergencies, and recognizing in this regard the achievements of the Central Emergency Response Fund,

Reiterating the need for Member States, relevant United Nations organizations and other relevant actors to mainstream a gender perspective into humanitarian assistance, including by addressing the specific needs of women, girls, boys and

¹ A/68/84-E/2013/77.² A/68/87.

men in a comprehensive and consistent manner, and to take into account the needs of affected populations, including persons with disabilities,

Expressing its deep concern about the increasing challenges faced by Member States and the United Nations humanitarian response system and their capacities as a result of the consequences of natural disasters, including those related to the continuing impact of climate change, and reaffirming the importance of implementing the Hyogo Framework for Action 2005–2015: Building the Resilience of Nations and Communities to Disasters,³ inter alia, by providing adequate resources for disaster risk reduction, including investment in disaster preparedness and capacity-building, and by working towards building back better in all phases from relief to development,

Recognizing that developing countries, in particular the least developed countries and small island developing States, remain acutely vulnerable to natural hazards and need adequate international cooperation, as appropriate, to strengthen their resilience in this regard,

Recognizing also that economic growth and sustainable development are essential for the prevention of and preparedness for natural disasters and other emergencies,

Recognizing further that building national and local preparedness and response capacity is critical to a more predictable and effective response and contributes to the achievement of humanitarian and development objectives, including enhanced resilience and a reduced need for humanitarian response,

Emphasizing that enhancing international cooperation on emergency humanitarian assistance is essential, and reaffirming its resolution 67/231 of 21 December 2012 on international cooperation on humanitarian assistance in the field of natural disasters, from relief to development,

Emphasizing also the fundamentally civilian character of humanitarian assistance, and reaffirming, in situations in which military capacity and assets are used as a last resort to support the implementation of humanitarian assistance, the need for their use to be undertaken with the consent of the affected State and in conformity with international law, including international humanitarian law, as well as humanitarian principles,

Condemning the increasing number of deliberate threats and violent attacks against humanitarian personnel and facilities, including medical personnel and facilities, noting with concern the negative implications for the provision of humanitarian assistance to populations in need, and in this regard welcoming efforts to raise awareness and promote preparedness to address the grave and serious humanitarian consequences arising from such violence,

Recognizing the high number of people affected by humanitarian emergencies, including the increasing number of internally displaced persons, of whom a majority are women and children, wherein the national authorities have the primary duty and responsibility to provide protection and humanitarian assistance to internally displaced persons within their jurisdiction, bearing in mind their particular needs, and welcoming in this regard the entry into force and ongoing process of ratification and implementation of the African Union Convention for the Protection and Assistance of Internally Displaced Persons in Africa, which marks a significant step

³ A/CONF.206/6 and Corr.1, chap. I, resolution 2.

towards strengthening the national and regional normative framework for the protection of and assistance to internally displaced persons in Africa,

Recognizing also the importance of the Geneva Conventions of 1949,⁴ which include a vital legal framework for the Protection of Civilian Persons in Time of War, including the provision of humanitarian assistance,

Noting with grave concern that violence, including gender-based violence, particularly sexual violence, and violence against children, continues to be deliberately directed against civilian populations in many emergency situations,

Noting with appreciation the efforts that the United Nations continues to make to improve humanitarian response, including by strengthening humanitarian response capacities, improving humanitarian coordination, enhancing predictable and adequate funding and strengthening the accountability of all stakeholders, and recognizing the importance of strengthening emergency administrative procedures and funding to allow for an effective and needs-based response to emergencies,

Recognizing that, in strengthening the coordination of humanitarian assistance in the field, the organizations of the United Nations system should continue to consult and work in close coordination with national Governments,

1. *Welcomes* the outcome of the sixteenth humanitarian affairs segment of the Economic and Social Council at its substantive session of 2013;⁵

2. *Requests* the Emergency Relief Coordinator to continue her efforts to strengthen the coordination and accountability of humanitarian assistance and leadership within the United Nations humanitarian response system, including through the transformative agenda of the Inter-Agency Standing Committee, and calls upon relevant United Nations organizations and other relevant intergovernmental organizations, as well as other humanitarian and development actors, to continue to work with the Office for the Coordination of Humanitarian Affairs of the Secretariat to enhance the coordination, effectiveness and efficiency of humanitarian assistance;

3. *Also requests* the Emergency Relief Coordinator to continue to improve dialogue with all Member States on the relevant processes, activities and deliberations of the Inter-Agency Standing Committee;

4. *Encourages* Member States and the Office for the Coordination of Humanitarian Affairs to continue to improve dialogue and collaboration on humanitarian issues, including on policy, in order to foster a more consultative and inclusive approach to humanitarian assistance;

5. *Welcomes* the recent efforts by the Office for the Coordination of Humanitarian Affairs to build partnerships with regional organizations and the private sector, and encourages Member States and the United Nations system to continue to strengthen partnerships at the global, regional, national and local levels in support of national efforts in order to effectively cooperate to provide humanitarian assistance to those in need and ensure that their collaborative efforts adhere to the principles of humanity, neutrality, impartiality and independence;

6. *Encourages* Member States, the United Nations system and humanitarian and development organizations to continue to assess and improve, together with

⁴ United Nations, *Treaty Series*, vol. 75, Nos. 970-973.

⁵ See *Official Records of the General Assembly, Sixty-eighth Session, Supplement No. 3 (A/68/3/Rev.1)*, chap. IX.

other relevant stakeholders, including the private sector, how innovation can be more systematically identified and integrated into humanitarian action in a sustainable manner and to promote the sharing of best practices and lessons learned on innovative tools, processes and approaches, including those from large-scale natural disasters, that could improve the effectiveness and quality of humanitarian response, and in this regard encourages all relevant stakeholders to continue to support the efforts of Member States, in particular developing countries, to strengthen their capacities, including through facilitating access to information and communication technologies;

7. *Calls upon* the relevant organizations of the United Nations system and, as appropriate, other relevant humanitarian actors to continue efforts to improve the humanitarian response to natural and man-made disasters and complex emergencies by further strengthening humanitarian response capacities at all levels, by continuing to strengthen the provision and coordination of humanitarian assistance at the global and field levels, including through existing cluster coordination mechanisms and in support of national authorities of the affected State, as appropriate, and by further enhancing efficiency, transparency, performance and accountability;

8. *Recognizes* the benefits of engagement and coordination with relevant humanitarian actors to the effectiveness of humanitarian response, and encourages the United Nations to continue to pursue efforts to strengthen partnerships at the global level with the International Red Cross and Red Crescent Movement, relevant humanitarian non-governmental organizations and other participants in the Inter-Agency Standing Committee;

9. *Requests* the Secretary-General to continue strengthening the support provided to United Nations resident/humanitarian coordinators and to United Nations country teams, including by providing necessary training, identifying resources and improving the identification of and the selection process for United Nations resident/humanitarian coordinators, and enhancing their performance accountability;

10. *Calls upon* the Chair of the United Nations Development Group and the Emergency Relief Coordinator to continue enhancing their consultations before presenting final recommendations on the selection process for resident coordinators in countries likely to require significant humanitarian response operations;

11. *Requests* the United Nations to continue to identify solutions to strengthen its ability to recruit and deploy appropriately senior, skilled and experienced humanitarian staff quickly and flexibly, giving paramount consideration to the highest standards of efficiency, competence and integrity, while paying due regard to gender equality and to recruiting on as wide a geographical basis as possible, and in this regard encourages the United Nations Development Group to strengthen the resident coordinator system, on which the humanitarian coordinator system is based, in order to ensure the full implementation of the management and accountability system of the Group and the resident coordinator system;

12. *Recognizes* that accountability is an integral part of effective humanitarian assistance, and emphasizes the need for enhancing the accountability of humanitarian actors at all stages of humanitarian assistance;

13. *Reaffirms* the importance of implementing the Hyogo Framework for Action 2005–2015: Building the Resilience of Nations and Communities to Disasters,³ reiterates the importance of strengthening the effectiveness of national and local preparedness in line with priority five of the Framework, notes the fourth session of the Global Platform for Disaster Risk Reduction, held in Geneva from 19 to 23 May

2013, and encourages States, the United Nations system and all stakeholders to continue to engage in the consultations on the successor to the Framework, culminating at the Third World Conference on Disaster Risk Reduction, to be held in Sendai, Japan, from 14 to 18 March 2015;

14. *Calls upon* Member States, the United Nations and humanitarian and development organizations to continue to build the capacity at all levels of government and within local organizations and communities to better prepare for hazards and respond to and recover from disasters;

15. *Calls upon* Member States and the international community to increase and commit adequate, timely, flexible and predictable resources for disaster risk reduction in order to build resilience, including through complementary humanitarian and development programming and by further strengthening national and local capacities to prevent, prepare for and respond to humanitarian emergencies, and furthermore encourages closer cooperation between national stakeholders and humanitarian and development actors in this regard;

16. *Encourages* the United Nations system, humanitarian organizations and development organizations to continue their efforts to mainstream preparedness, early action and early recovery into their programming, acknowledges that preparedness, early action and early recovery should receive further funding, and in this regard encourages the provision of timely, flexible, predictable and adequate resources, including from both humanitarian and development budgets as appropriate;

17. *Urges* Member States, the United Nations and other relevant organizations to take further steps to provide a coordinated emergency response to the food and nutrition needs of affected populations, while aiming to ensure that such steps are supportive of national strategies and programmes aimed at improving food security;

18. *Expresses concern* about the challenges related to, inter alia, safe access to and use of fuel, firewood, alternative energy, water and sanitation, shelter and food and health-care services in humanitarian emergencies, and noting with appreciation initiatives at the national and international levels that promote effective cooperation in this regard;

19. *Encourages* the international community, including relevant United Nations organizations and the International Federation of Red Cross and Red Crescent Societies, to support efforts of Member States aimed at strengthening their capacity to prepare for and respond to disasters and to support efforts, as appropriate, to strengthen systems, especially early warning systems, for identifying and monitoring disaster risk, including vulnerability and natural hazards;

20. *Welcomes* the growing number of initiatives undertaken at the regional and national levels to promote the implementation of the Guidelines for the Domestic Facilitation and Regulation of International Disaster Relief and Initial Recovery Assistance, encourages Member States and, where applicable, regional organizations to take further steps to review and strengthen operational and legal frameworks for international disaster relief, taking into account the Guidelines, as appropriate, and welcomes the recent efforts of the International Federation of Red Cross and Red Crescent Societies, the Office for the Coordination of Humanitarian Affairs and the Inter-Parliamentary Union to develop a model act on the subject;

21. *Encourages* States to create an enabling environment for the capacity-building of local authorities and of national and local non-governmental and community-based organizations in order to ensure better preparedness in providing timely, effective and predictable humanitarian assistance, and encourages the United

Nations and humanitarian organizations to provide support to such efforts, including, as appropriate, through the transfer of technology and expertise to developing countries and through support to programmes aimed at enhancing the coordination capacities of affected States;

22. *Calls upon* Member States, the United Nations and humanitarian organizations to provide emergency assistance in ways that are supportive of recovery and long-term development, where appropriate, including through prioritizing humanitarian tools that strengthen resilience, such as, but not limited to, cash transfers, local procurement of food and services and social safety nets;

23. *Encourages* Member States and relevant United Nations organizations to examine their own financing mechanisms in order to improve, where possible, fast and flexible financing for preparedness, response and the transition from relief to recovery;

24. *Takes note of* the efforts of Member States, the United Nations system and the international community to strengthen preparedness and local, national and regional humanitarian response capacity, and calls upon the United Nations and relevant partners to continue support in this regard;

25. *Encourages* efforts to provide education for all, especially for girls and boys, in humanitarian emergencies, including in order to contribute to a smooth transition from relief to development;

26. *Encourages* the Office for the Coordination of Humanitarian Affairs to continue to work with Member States and relevant United Nations entities to facilitate the exchange of updated, accurate and reliable information, including through mutually comprehensible harmonized data, in order to ensure better assessment of needs and to improve preparedness and humanitarian response;

27. *Calls upon* relevant United Nations organizations to support the improvement of the consolidated appeals process, inter alia, by engaging in the preparation of common needs assessments and common humanitarian action plans and priorities, including through a better analysis of gender-related allocations, in order to further the development of the process, including by ensuring a more coordinated, timely and comprehensive overview of the needs and the common humanitarian action plans in a given emergency, as an instrument for United Nations strategic planning and prioritization, and by involving other relevant humanitarian organizations in the process, while reiterating that consolidated appeals should be prepared in consultation with affected States;

28. *Requests* Member States, relevant humanitarian organizations of the United Nations system and other relevant humanitarian actors to ensure that all aspects of humanitarian response, including disaster preparedness and needs assessments, take into account the specific humanitarian needs of all components of the affected population, in particular girls, boys, women, older persons and persons with disabilities, including in the design and implementation of disaster risk reduction, humanitarian and recovery programming and, as appropriate, post-humanitarian emergency reconstruction, and in this regard encourages efforts to ensure gender mainstreaming and emphasizes the importance of full participation of, in particular, women and persons with disabilities in decision-making processes related to humanitarian response;

29. *Calls upon* United Nations humanitarian organizations, in consultation with Member States, as appropriate, to strengthen the evidence base for humanitarian assistance by further developing common mechanisms to improve the

quality, transparency and reliability of, and make further progress towards, common humanitarian needs assessments, including through improved collection, analysis and reporting of sex-, age- and disability-disaggregated data, to assess their performance in assistance and to ensure the most effective use of humanitarian resources by those organizations;

30. *Calls upon* the United Nations and its humanitarian partners to enhance accountability to Member States, including affected States, and all other stakeholders and to further strengthen humanitarian response efforts, including by monitoring and evaluating the provision of their humanitarian assistance, incorporating lessons learned into programming and consulting with the affected populations so that their needs are appropriately addressed;

31. *Calls upon* donors to provide adequate, timely, predictable and flexible resources based on and in proportion to assessed needs, including for underfunded and forgotten emergencies, to consider providing early and multi-year commitments to pooled humanitarian funds and to continue to support diverse humanitarian funding channels, encourages efforts to adhere to the Principles and Good Practice of Humanitarian Donorship⁶ and to improve burden-sharing among donors, and in this respect encourages the private sector, civil society and other relevant entities to make relevant contributions, complementary to those of other sources;

32. *Calls upon* all Member States that are in a position to do so to increase their voluntary contributions to humanitarian emergencies, and in this context reiterates that the Office for the Coordination of Humanitarian Affairs should benefit from adequate and more predictable funding;

33. *Welcomes* the important achievements of the Central Emergency Response Fund in ensuring a more timely and predictable response to humanitarian emergencies, stresses the importance of continuing to improve the functioning of the Fund, and in this regard encourages the United Nations funds, programmes and specialized agencies to review and evaluate, where necessary, their partnership policies and practices in order to ensure the timely disbursement of funds from the Fund to implementing partners in order to ensure that resources are used in the most efficient, effective, accountable and transparent manner possible;

34. *Calls upon* all Member States, and invites the private sector and all concerned individuals and institutions, to consider increasing their voluntary contributions to the Central Emergency Response Fund, and emphasizes that contributions should be additional to current commitments to humanitarian programming and should not be to the detriment of resources made available for international cooperation for development;

35. *Encourages* Member States, in cooperation with relevant United Nations humanitarian organizations, to ensure that the basic humanitarian needs of affected populations, including food, shelter, health, clean water and protection, are addressed as components of humanitarian response, including through providing timely and adequate resources, while ensuring that their collaborative efforts fully adhere to humanitarian principles;

36. *Reaffirms* the obligation of all States and parties to an armed conflict to protect civilians in armed conflicts in accordance with international humanitarian

⁶ A/58/99-E/2003/94, annex II.

law, and invites States to promote a culture of protection, taking into account the particular needs of women, children, older persons and persons with disabilities;

37. *Also reaffirms* the obligations of all States and parties to an armed conflict, in accordance with international humanitarian law, to respect and protect humanitarian personnel, including medical personnel, facilities, transports and activities, which must not be attacked, and to ensure that the wounded and sick receive, to the fullest extent practicable and with the least possible delay, the medical care and attention required;

38. *Calls upon* States to adopt preventive measures and effective responses to acts of violence committed against civilian populations in armed conflicts and to ensure that those responsible are promptly brought to justice, in accordance with national law and their obligations under international law;

39. *Urges* all Member States to address gender-based violence in humanitarian emergencies and to ensure that their laws and institutions are adequate to prevent, promptly investigate and prosecute gender-based violence, and calls upon States, the United Nations and all relevant humanitarian organizations to improve coordination, harmonize response and strengthen capacity, with a view to reducing such violence and ensuring support services to victims and survivors of such violence, beginning in the earliest stages of emergency response;

40. *Recognizes* the Guiding Principles on Internal Displacement⁷ as an important international framework for the protection of internally displaced persons, encourages Member States and humanitarian agencies to continue to work together, in collaboration with host communities, in endeavours to provide a more predictable response to the needs of internally displaced persons, and in this regard calls for continued and enhanced international support, upon request, for the capacity-building efforts of States;

41. *Calls upon* all States and parties in complex humanitarian emergencies, in particular in armed conflict and in post-conflict situations, in countries in which humanitarian personnel are operating, in conformity with the relevant provisions of international law and national laws, to cooperate fully with the United Nations and other humanitarian agencies and organizations and to ensure the safe and unhindered access of humanitarian personnel, as well as the delivery of supplies and equipment, in order to allow such personnel to efficiently perform their task of assisting affected civilian populations, including refugees and internally displaced persons;

42. *Welcomes* the progress made towards further enhancing the security management system of the United Nations, and supports the approach taken by the Secretary-General to focus the efforts of the security management system on enabling the United Nations system to deliver on its mandates, programmes and activities by effectively managing the risks to which personnel are exposed, including in the provision of humanitarian assistance;

43. *Encourages* the United Nations and other relevant humanitarian actors to include, as part of their risk management strategy, the building of good relations and trust with national and local governments and to promote acceptance by local communities and all relevant actors in order to enable humanitarian assistance to be provided in accordance with humanitarian principles;

⁷ E/CN.4/1998/53/Add.2, annex.

44. *Requests* the Secretary-General to report on actions taken to enable the United Nations to continue to strengthen its ability to recruit and deploy staff quickly and flexibly, to procure emergency relief materials and services rapidly, cost-effectively and locally, where applicable, and to quickly disburse funds in order to support Governments and United Nations country teams in the coordination of international humanitarian assistance;

45. *Welcomes* the initiative of the Secretary-General to hold the first World Humanitarian Summit in Istanbul, Turkey, in 2016, aimed at sharing knowledge and best practices in the humanitarian field to improve the coordination, capacity and effectiveness of humanitarian response, and requests the Office for the Coordination of Humanitarian Affairs to ensure an inclusive, consultative, transparent preparatory process;

46. *Encourages* Member States to give appropriate consideration in the discussion on the post-2015 development agenda to disaster risk reduction, including building resilience and national and local preparedness and response capacity;

47. *Requests* the Secretary-General to report to the General Assembly at its sixty-ninth session, through the Economic and Social Council at its substantive session of 2014, on progress made in strengthening the coordination of emergency humanitarian assistance of the United Nations and to submit a report to the Assembly on the detailed use of the Central Emergency Response Fund.

*67th plenary meeting
13 December 2013*



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Resolution adopted by the General Assembly on 13 December 2013

*[without reference to a Main Committee (A/68/L.27 and Add.1)]***68/103. International cooperation on humanitarian assistance in the field of natural disasters, from relief to development***The General Assembly,*

Reaffirming its resolution 46/182 of 19 December 1991, the annex to which contains the guiding principles for the strengthening of the coordination of emergency humanitarian assistance of the United Nations system, as well as all its resolutions on international cooperation on humanitarian assistance in the field of natural disasters, from relief to development, and recalling the resolutions of the humanitarian segments of the substantive sessions of the Economic and Social Council,

Reaffirming also the principles of humanity, neutrality, impartiality and independence for the provision of humanitarian assistance,

Reaffirming further the Hyogo Declaration,¹ the Hyogo Framework for Action 2005–2015: Building the Resilience of Nations and Communities to Disasters² and the common statement of the special session on the Indian Ocean disaster: risk reduction for a safer future,³ as adopted by the World Conference on Disaster Reduction, held in Kobe, Hyogo, Japan, from 18 to 22 January 2005, and bearing in mind that the implementation of the Hyogo Framework for Action is coming to an end in 2015,

Taking note with appreciation of the results of the midterm review of the Hyogo Framework for Action, and noting the results of the fourth session of the Global Platform for Disaster Risk Reduction, held in Geneva from 19 to 23 May 2013, and recognizing it as the main forum at the global level for strategic advice coordination and partnership development for disaster risk reduction,

Recognizing that the Third World Conference on Disaster Risk Reduction will be held in Sendai, Japan, from 14 to 18 March 2015, to review the implementation

¹ A/CONF.206/6 and Corr.1, chap. I, resolution 1.² Ibid., resolution 2.³ A/CONF.206/6 and Corr.1, annex II.

of the Hyogo Framework for Action and to adopt a framework for disaster risk reduction beyond 2015,

Emphasizing the fundamentally civilian character of humanitarian assistance,

Emphasizing also that the affected State has the primary responsibility in the initiation, organization, coordination and implementation of humanitarian assistance within its territory and in the facilitation of the work of humanitarian organizations in mitigating the consequences of natural disasters,

Emphasizing further the primary responsibility of each State to undertake disaster risk reduction, including through the implementation of and follow-up to the Hyogo Framework for Action, as well as response and early recovery efforts, in order to minimize the impact of natural disasters, while recognizing the importance of international cooperation in support of the efforts of affected countries which may have limited capacities in this regard,

Expressing its deep concern at the increasing challenges to Member States and to the United Nations humanitarian response capacity to deal with the consequences of natural disasters, given the effects of global challenges, including the impact of climate change, the ongoing adverse impact of the global financial and economic crisis and the negative impact of volatile food prices on food security and nutrition, and other key factors that exacerbate the vulnerability of populations and exposure to natural hazards and the impact of natural disasters,

Expressing its deep concern also that rural and urban poor communities in the developing world are the hardest hit by the effects of increased disaster risk,

Acknowledging the impacts of rapid urbanization in the context of natural disasters and that urban disaster preparedness and responses require appropriate disaster risk reduction strategies, including in urban planning, and early recovery strategies implemented from the initial stage of relief operations, as well as mitigation, rehabilitation and sustainable development strategies,

Noting that local communities are the first responders in most disasters, underlining the critical role played by in-country capacities in disaster risk reduction, including preparedness, as well as response and recovery, and acknowledging the need to support efforts of Member States to develop and enhance national and local capacities which are fundamental to improving the overall delivery of humanitarian assistance,

Recognizing the high numbers of persons affected by natural disasters, including in this respect internally displaced persons, and the need to address the humanitarian and development needs arising from internal displacement throughout the world owing to natural disasters, and encouraging all relevant actors to consider making use of the Guiding Principles on Internal Displacement⁴ when dealing with situations of internal displacement,

Reaffirming the importance of international cooperation in support of the efforts of the affected States in dealing with natural disasters in all their phases, in particular in preparedness, response and the early recovery phase, and of strengthening the response capacity of countries affected by disaster,

⁴ E/CN.4/1998/53/Add.2, annex.

Recognizing the progress made by the United Nations Platform for Space-based Information for Disaster Management and Emergency Response (UN-SPIDER) in its mission, encouraging Member States to provide all support necessary, on a voluntary basis, to UN-SPIDER, including financial support, to enable it to carry out its workplan for 2014–2015, and reiterating the importance of enhancing international coordination and cooperation at the global level in disaster management and emergency response through greater access to and use of space-based services for all countries and by facilitating capacity-building and institutional strengthening for disaster management, in particular in developing countries,

Noting the progress in the establishment of the Global Framework for Climate Services to develop and provide science-based climate information and prediction for climate risk management and for adaptation to climate variability and change, and looking forward to its implementation,

Welcoming the important role played by Member States, including developing countries, that have granted necessary and continued generous assistance to countries and peoples stricken by natural disasters,

Recognizing the significant role played by national Red Cross and Red Crescent societies, as part of the International Red Cross and Red Crescent Movement, in disaster preparedness and risk reduction, disaster response, rehabilitation and development,

Emphasizing the need to address vulnerability and to integrate disaster risk reduction, including preparedness, into all phases of natural disaster management, post-natural disaster recovery and development planning, through close collaboration of all relevant actors and sectors,

Reaffirming that strengthening resilience contributes to withstanding, adapting to and quickly recovering from disasters,

Recognizing that efforts to achieve economic growth, sustainable development and internationally agreed development goals, including the Millennium Development Goals, can be adversely affected by natural disasters, and noting the positive contribution that those efforts can make in strengthening the resilience of populations to such disasters,

Recognizing also the clear relationship between emergency response, rehabilitation and development, and reaffirming that, in order to ensure a smooth transition from relief to rehabilitation and development, emergency assistance must be provided in ways that will be supportive of short- and medium-term recovery leading to long-term development and that certain emergency measures should be seen as a step towards sustainable development,

Emphasizing, in this context, the important role of development organizations and other relevant stakeholders in supporting national efforts to mitigate the consequences of natural disasters,

1. *Takes note* of the report of the Secretary-General;⁵
2. *Expresses its deep concern* at the increasing impact of natural disasters, resulting in massive losses of life and property worldwide, in particular in

⁵ A/68/89.

vulnerable societies lacking adequate capacity to mitigate effectively the long-term negative social, economic and environmental consequences of natural disasters;

3. *Calls upon* Member States, the United Nations system and other relevant humanitarian and development actors to accelerate the full implementation of the Hyogo Declaration¹ and the Hyogo Framework for Action 2005–2015: Building the Resilience of Nations and Communities to Disasters,² in particular those commitments related to assistance for developing countries that are prone to natural disasters and for disaster-stricken States in the transition phase towards sustainable physical, social and economic recovery, for risk-reduction activities in post-disaster recovery and for rehabilitation processes;

4. *Emphasizes* the need to promote and strengthen disaster preparedness activities at all levels, in particular in hazard-prone areas, and encourages Member States, the United Nations system and other relevant humanitarian and development actors to increase funding and cooperation for disaster risk reduction activities, including disaster preparedness;

5. *Encourages* Member States to provide dedicated financial contributions to preparedness, response and recovery efforts in a harmonized, flexible and complementary approach that fully utilizes and helps to coordinate humanitarian and development funding options and potential;

6. *Calls upon* all States to adopt, where required, and to continue to implement effectively, necessary legislative and other appropriate measures to mitigate the effects of natural disasters and integrate disaster risk reduction strategies into development planning, as well as to incorporate a gender perspective into policies, planning and funding, and in this regard requests the international community to continue to assist developing countries as well as countries with economies in transition, as appropriate;

7. *Acknowledges* that climate change, among other factors, contributes to environmental degradation and to the increase in the intensity and frequency of climate and extreme weather events, both of which amplify disaster risk, and in this regard encourages Member States, as well as relevant international, regional and subregional organizations, in accordance with their specific mandates, to support adaptation to the adverse effects of climate change and to strengthen disaster risk reduction and early warning systems in order to minimize the humanitarian consequences of natural disasters, including through the provision of technology and support for capacity-building in developing countries;

8. *Welcomes* the growing number of initiatives undertaken at the regional and national levels to promote the implementation of the Guidelines for the Domestic Facilitation and Regulation of International Disaster Relief and Initial Recovery Assistance, encourages Member States and, where applicable, regional organizations to take further steps to review and strengthen operational and legal frameworks for international disaster relief, taking into account the Guidelines, as appropriate, and welcomes the recent efforts of the International Federation of Red Cross and Red Crescent Societies, the Office for the Coordination of Humanitarian Affairs of the Secretariat and the Inter-Parliamentary Union to develop a model act on the subject;

9. *Also welcomes* the effective cooperation among the affected States, relevant bodies of the United Nations system, donor countries, regional and international financial institutions and other relevant organizations, such as the International Red Cross and Red Crescent Movement, and civil society, in the

coordination and delivery of emergency relief, and stresses the need to continue such cooperation and delivery throughout relief operations and medium- and long-term rehabilitation and reconstruction efforts, in a manner that reduces vulnerability to future natural hazards;

10. *Reiterates* the commitment to support, as a matter of priority, the efforts of countries, in particular developing countries, to strengthen their capacities at all levels in order to reduce risks, prepare for and respond rapidly to natural disasters and mitigate their impact;

11. *Urges* Member States to develop, update and strengthen early warning systems, disaster preparedness and risk reduction measures at all levels, in accordance with the Hyogo Framework for Action, taking into account their own circumstances and capacities and in coordination with relevant actors, as appropriate, and encourages the international community and relevant United Nations entities to continue to support national efforts in this regard;

12. *Also urges* Member States to improve their response to early warning information in order to ensure that early warning leads to early action, and encourages all stakeholders to support the efforts of Member States in this regard;

13. *Encourages* Member States to consider elaborating and presenting to the International Strategy for Disaster Reduction secretariat their national platforms for disaster reduction in accordance with the Hyogo Framework for Action, and also encourages States to cooperate with each other to reach this objective;

14. *Recognizes* the importance of applying a multi-hazard approach to preparedness, and encourages Member States, taking into account their specific circumstances, and the United Nations system to continue to apply the approach to their preparedness activities, including by giving due regard to, inter alia, secondary environmental hazards stemming from industrial and technological accidents;

15. *Stresses* that, to increase further the effectiveness of humanitarian assistance, particular international cooperation efforts should be undertaken to enhance and broaden further the utilization of national and local capacities and, where appropriate, of regional and subregional capacities for disaster preparedness and response, which may be made available in closer proximity to the site of a disaster, and more efficiently and at lower cost;

16. *Also stresses*, in this context, the importance of strengthening international cooperation, particularly through the effective use of multilateral mechanisms, in the timely provision of humanitarian assistance through all phases of a disaster, from relief and recovery to development, including the provision of adequate resources;

17. *Encourages* all relevant stakeholders, including Member States, to take appropriate measures to reduce and discourage the sending of unsolicited, unneeded or inappropriate relief goods in response to disasters;

18. *Encourages* all Member States to facilitate, to the extent possible, the transit of emergency humanitarian assistance and development assistance, provided in the context of international efforts, including in the phase from relief to development, in full accordance with the provisions of resolution 46/182 and the annex thereto, and in full respect of the humanitarian principles of humanity, neutrality, impartiality and independence, and their obligations under international law, including international humanitarian law;

19. *Encourages* Member States to put in place, as appropriate, customs measures to improve effectiveness in responding to natural disasters;

20. *Reaffirms* the leading role of the Office for the Coordination of Humanitarian Affairs as the focal point within the overall United Nations system for advocacy for and coordination of humanitarian assistance among United Nations humanitarian organizations and other humanitarian partners;

21. *Welcomes* the important contribution of the United Nations Disaster Assessment and Coordination system to the effectiveness of humanitarian assistance in supporting Member States, upon their request, and the United Nations system in preparedness and humanitarian response, and encourages the continued incorporation into this mechanism of experts from developing countries that are prone to natural disasters;

22. *Also welcomes* the important contribution of the International Search and Rescue Advisory Group to the effectiveness of international urban search and rescue assistance, and encourages Member States to continue to support the Advisory Group, in line with General Assembly resolution 57/150 of 16 December 2002;

23. *Urges* Member States, the United Nations system and other humanitarian actors to consider the specific and differentiated consequences of natural disasters both in rural and urban areas when designing and implementing disaster risk reduction, prevention and mitigation, preparedness, humanitarian assistance and early recovery strategies, giving special emphasis to addressing the needs of those living in rural and urban poor areas prone to natural disasters;

24. *Welcomes* the efforts of the Office for the Coordination of Humanitarian Affairs to build partnerships with regional organizations and the private sector, and encourages Member States and the United Nations system to continue to strengthen partnerships at the global, regional, national and local levels in support of national efforts in situations of natural disasters, in order to cooperate effectively in providing humanitarian assistance to those in need and ensure that their collaborative efforts adhere to the principles of humanity, neutrality, impartiality and independence;

25. *Recognizes* that information and telecommunications technology can play an important role in disaster response, encourages Member States to develop emergency response telecommunications capacities and encourages the international community to assist the efforts of developing countries in this area, where needed, including in the recovery phase, and in this regard encourages Member States that have not acceded to or ratified the Tampere Convention on the Provision of Telecommunication Resources for Disaster Mitigation and Relief Operations⁶ to consider doing so;

26. *Encourages* the further use of space-based and ground-based remote-sensing technologies, including as provided by the United Nations Platform for Space-based Information for Disaster Management and Emergency Response (UN-SPIDER), as well as the sharing of geographical data, for the prevention, mitigation and management of natural disasters, where appropriate, and invites Member States to continue to provide their support to the consolidation of the United Nations capability in the area of satellite-derived geographical information for early warning, preparedness, response and early recovery;

⁶ United Nations, *Treaty Series*, vol. 2296, No. 40906.

27. *Recognizes* the opportunities for new technologies, when utilized in a coordinated fashion and based on humanitarian principles, potentially to improve the effectiveness and accountability of humanitarian response, and encourages Member States, the United Nations and its humanitarian partners to consider engaging, inter alia, with the volunteer and technical communities in order to make use of the variety of data and information available during emergencies and disaster risk efforts;

28. *Encourages* Member States, relevant United Nations organizations and international financial institutions to enhance the global capacity for sustainable post-disaster recovery in areas such as coordination with traditional and non-traditional partners, identification and dissemination of lessons learned, development of common tools and mechanisms for recovery needs assessment, strategy development and programming, and incorporation of risk reduction into all recovery processes, and welcomes the ongoing efforts to this end;

29. *Encourages* Member States and the United Nations system to support national initiatives that address the differentiated impacts of natural disasters on the affected population, including through the collection and analysis of data disaggregated, inter alia, by sex, age and disability, using, inter alia, the existing information provided by States, and through the development of tools, methods and procedures that will result in more timely and useful initial needs assessments that lead to targeted and more effective assistance;

30. *Calls upon* United Nations humanitarian organizations, in consultation with Member States, as appropriate, to strengthen the evidence base for effective humanitarian assistance by further developing common mechanisms to improve the quality, transparency and reliability of, and make further progress towards, common humanitarian needs assessments, to assess their performance in assistance and to ensure the most effective use of humanitarian resources by these organizations;

31. *Encourages* Member States to take steps to develop or to improve data collection and analysis and to facilitate the exchange of information with humanitarian organizations of the United Nations, in order to support preparedness efforts and to improve the effectiveness of a needs-based humanitarian response, and encourages the United Nations system, as appropriate, and other relevant actors to continue to assist developing countries in their efforts to build local and national capacities for data collection and analysis;

32. *Encourages* Member States, regional organizations, the United Nations and humanitarian and development organizations to continue to improve the identification, mapping and analysis of risks and vulnerabilities, including the local impact of future disaster risk drivers, and the development and implementation of appropriate strategies and programmes to address them, and in this regard encourages all the relevant stakeholders to support Governments in capacity development, including at the regional and local levels, through the sharing of expertise and tools and the provision of necessary resources, as appropriate, to ensure that effective disaster management plans and capacities are in place in accordance with national priorities for disaster risk management;

33. *Stresses* the importance of the full and equal participation of women in decision-making and of gender mainstreaming in developing and implementing disaster risk reduction, preparedness, response and recovery strategies, and in this regard requests the Secretary-General to continue ensuring that gender mainstreaming is better taken into account in all aspects of humanitarian responses and activities;

34. *Encourages* Governments, local authorities, the United Nations system and regional organizations, and invites donors and other assisting countries, to address the vulnerabilities and capacities of women and girls through gender-responsive programming, including means to address sexual and gender-based violence and various forms of exploitation in post-disaster environments, and the allocation of resources in their disaster risk reduction, response and recovery efforts in coordination with the Governments of affected countries;

35. *Encourages* Member States and relevant regional and international organizations to identify and improve the dissemination of best practices for improving disaster preparedness, response and early recovery and to scale up successful local initiatives, as appropriate;

36. *Requests* the United Nations humanitarian and development organizations to improve their coordination of disaster recovery efforts, from relief to development, inter alia, by strengthening institutional, coordination and strategic planning efforts in disaster preparedness, resilience-building and recovery, in support of national authorities, and by ensuring that development actors participate in strategic planning at an early stage;

37. *Encourages* the United Nations and humanitarian and development organizations to support national, subnational and local governments and communities in their responsibility to develop long-term strategies and multi-year operational plans for preparedness that are embedded within disaster risk reduction and resilience strategies in line with the Hyogo Framework for Action;

38. *Calls upon* the United Nations system and other humanitarian actors to improve the dissemination of tools and services to support enhanced disaster risk reduction, in particular preparedness, and early recovery;

39. *Calls upon* relevant United Nations humanitarian and development organizations, in consultation with Member States, to strengthen tools and mechanisms to ensure that early recovery needs and support are integrated into the planning and implementation of disaster preparedness, humanitarian response and development cooperation activities, as appropriate;

40. *Encourages* the United Nations system and humanitarian organizations to continue their efforts to mainstream early recovery into humanitarian programming, acknowledges that early recovery is an important step towards resilience-building and should receive further funding, and encourages the provision of timely, flexible and predictable funding for early recovery, including through established and complementary humanitarian and development instruments;

41. *Stresses* the need to strengthen resilience at all levels, and in this regard encourages Member States, the United Nations system and other relevant actors to support efforts, as appropriate, to integrate resilience in humanitarian and development programming;

42. *Encourages* the United Nations system and other relevant humanitarian and development actors to support humanitarian coordinators and resident coordinators, in order to strengthen their capacity, inter alia, to support the host Government in implementing preparedness measures and to coordinate preparedness activities of country teams in support of national efforts, and encourages the United Nations system and other relevant humanitarian actors to further strengthen the ability to quickly and flexibly deploy humanitarian professionals to support Governments and country teams in the immediate aftermath of a disaster;

43. *Emphasizes* the need to mobilize adequate, flexible and sustainable resources for recovery, preparedness and disaster risk reduction activities in order to ensure predictable and timely access to resources for humanitarian assistance in emergencies resulting from disasters associated with natural hazards;

44. *Welcomes* the achievements of the Central Emergency Response Fund and its contribution to the promotion and enhancement of early humanitarian response, calls upon all Member States, and invites the private sector and all concerned individuals and institutions, to consider increasing voluntary contributions to the Fund, including, when possible, through multi-year and early commitments, and emphasizes that contributions should be additional to current commitments to humanitarian programming and not to the detriment of resources made available for international cooperation for development;

45. *Strongly encourages* giving appropriate consideration to disaster risk reduction and the building of resilience to disasters within the post-2015 development agenda and promoting a complementary and coherent approach between that agenda and the post-2015 framework for disaster risk reduction;

46. *Invites* Member States, the private sector and all concerned individuals and institutions to consider voluntary contributions to other humanitarian funding mechanisms;

47. *Welcomes* the initiative of the Secretary-General to hold the first World Humanitarian Summit in Istanbul, Turkey, in 2016, aimed at sharing knowledge and best practices in the humanitarian field to improve the coordination, capacity and effectiveness of humanitarian response, and requests the Office for the Coordination of Humanitarian Affairs to ensure an inclusive, consultative transparent preparatory process;

48. *Requests* the Secretary-General to continue to improve the international response to natural disasters and to report thereon to the General Assembly at its sixty-ninth session and to include in his report recommendations on how to ensure that humanitarian assistance is provided in ways supportive of the transition from relief to development.

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13 December 2013